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General Counsel

88-04508

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ICS 1220-88

28 September 1988

MEMORANDUM FOR: Director of Central Intelligence

VIA: Deputy Director of Central Intelligence

FROM: Lieutenant General Edward J. Heinz, USAF  
Director, Intelligence Community Staff

SUBJECT: Proposed Establishment of a DCI Unauthorized  
Disclosure Committee

REFERENCE: Memo for DCI from the Director,  
Defense Intelligence Agency, dated 11 July 1988

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1. In responding to your 4 April memorandum to the National Foreign Intelligence Board about unauthorized disclosures, Lieutenant General Perroots, Director, Defense Intelligence Agency, proposes reestablishment of a committee to address the problem of the unauthorized disclosure of intelligence information. The previous committee, the Unauthorized Disclosure Investigations Subcommittee (UDIS), functioned from 1980 until its parent organization, the DCI Security Committee, was disbanded in 1986.

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2. I have discussed this suggestion with [redacted] Director, Community Counterintelligence and Security Countermeasures Office (CCISCMO), Intelligence Community Staff (ICS), and [redacted] Chief, Unauthorized Disclosure Analysis Center (UDAC), ICS, and we are enthusiastic about the proposal. I believe that a DCI Unauthorized Disclosure Committee (UDC), chaired by [redacted] and supported by [redacted] as Executive Secretary, could effectively elicit Community cooperation in this area. The CIA Deputy General Counsel for Administrative Support, [redacted] will serve as Committee Counsel. I envision an active multidisciplinary Intelligence Community committee using essentially the charter adopted by UDIS in 1983. The new organization, however, would be strengthened by a broader participation base and by strong Community leadership. Its focus would clearly demonstrate to the executive and legislative branches the Community's concern and its resolve to combat the "leak" problem.

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SUBJECT: Proposed Establishment of a DCI Unauthorized Disclosure Committee [REDACTED]

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3. I recommend that the membership of the new committee be drawn from those senior officials in our Community and the military services (National Foreign Intelligence Council) who have immediate policy and operational authority for countering unauthorized intelligence disclosures. The draft Director of Central Intelligence Directive (DCID) (Attachment A) establishing the new committee is derived from the charter developed and adopted by a Community working group in 1983 to guide the old UDIS. [REDACTED]

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4. I ask your approval to proceed with the publication of the DCID and the formation of the new committee. With your concurrence, the effort will be set in motion. I have attached two items for your signature:

- o A memorandum to General Perroots commending DIA's efforts to stem unauthorized disclosures and thanking him for his proposal to reestablish the committee (Attachment B).
- o A memorandum to the National Foreign Intelligence Council announcing the formation of the new committee and asking them to nominate members (Attachment C). [REDACTED]

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5. We see the proposed committee as a vehicle that will significantly broaden the ability of UDAC and the Intelligence Community to combat unauthorized disclosures of intelligence information. A fluent exchange of ideas and procedures among Community members should help limit leaks of intelligence information and the resultant damage to US national security interests. With your support, we hope to begin this effort in October 1988.

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[REDACTED]  
Edward J. Heinz  
Lieutenant General, USAF

## Attachments:

- A. Draft DCID 3/18
- B. Memo to General Perroots
- C. Memo to NFIC

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SUBJECT: Proposed Establishment of a DCI Unauthorized Disclosure  
Committee (C)

CONCUR:

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[Redacted Signature]

Deputy Director of Central Intelligence

Date

10-22-88

*I am not enthusiastic about creating another DCI  
Committee, but there is a strong case for doing this.*

APPROVED:

*William A. Webster*

Director of Central Intelligence

Date

10-28-88

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DIRECTOR OF CENTRAL INTELLIGENCE DIRECTIVE (3/18)

UNAUTHORIZED DISCLOSURE COMMITTEE

Effective September 1988

Pursuant to the provisions of Section 102 of the National Security Act of 1947 and Executive Order 12333, the Unauthorized Disclosure Committee is hereby established.

1. Mission

The mission of the Unauthorized Disclosure Committee is to advise and assist the Director of Central Intelligence (DCI) in discharging his responsibilities to ensure that programs and policies are developed and implemented to protect intelligence sources and methods from unauthorized disclosure.

2. Functions

Under the general guidance of the Deputy Director of Central Intelligence, the Unauthorized Disclosure Committee shall:

- a. Advise the DCI on actions and procedures needed to ensure the implementation of his policies regarding the prevention of the unauthorized disclosure of intelligence information.
- b. Recommend to the DCI policies for Intelligence Community components for conducting security investigations of unauthorized disclosures of intelligence information.
- c. Recommend to the DCI policies, procedures, and standards regarding those cases of unauthorized disclosures of intelligence information that may appropriately be referred by Federal agencies to the Attorney General for FBI investigation.
- d. Recommend to the DCI policies, procedures, and standards regarding the application of appropriate legal and administrative sanctions in cases where investigation clearly identifies an employee, contractor, or other Federal official who was responsible for an unauthorized disclosure.

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e. Recommend to the DCI uniform guidelines and procedures for use by Intelligence Community elements in responding to requests for controlled declassification and release of classified intelligence information in the national interest.

f. Determine and recommend to the DCI corrective security measures to preclude the recurrence of the unauthorized disclosure of intelligence information.

g. Determine and recommend to the DCI methods to increase security education and awareness regarding the unauthorized disclosure of intelligence information.

h. Determine and recommend to the DCI improved methods for analyzing unauthorized disclosures of intelligence information.

i. Determine and recommend to the DCI policies and procedures for coordinating investigative efforts on an unauthorized disclosure of intelligence information involving more than one department or agency.

j. Undertake those additional functions concerning the unauthorized disclosure of intelligence information as the DCI may direct.

### 3. Intelligence Community Responsibilities

Member agencies are responsible for providing to the Committee Chairperson information relevant to the Committee's function.

### 4. Composition and Organization

a. The Director, Community Counterintelligence and Security Countermeasures Office, Intelligence Community Staff, shall serve as the Chairperson of the Committee. The Chairperson shall coordinate all matters between the Committee and the DCI.

b. The Chairperson will establish subcommittees, working groups, and panels as required to support the work of the Committee.

c. The membership of the Committee will be composed of representatives of those government entities represented on the National Foreign Intelligence Council and others as designated by the DCI.

d. With the consent of affected members, the Chairperson may appoint persons with special skills to provide support to the Committee.

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e. The Chief, Unauthorized Disclosure Analysis Center, Intelligence Community Staff, will serve as the Executive Secretary for the Committee and will provide support to the Committee as appropriate.

f. The Chairperson may invite representatives of relevant US Government entities to participate regularly as appropriate.

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SUBJECT: Proposed Establishment of a DCI Unauthorized Disclosure Committee  STAT

Prepared by: ICS/UDAC,  (ID 1063U) 9 SEPT 1988

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The Director of Central Intelligence

Washington, D.C. 20505

01 NOV 1988

MEMORANDUM FOR: Lieutenant General Leonard H. Perroots, USAF  
Director, Defense Intelligence Agency

SUBJECT: DIA Countermeasures and Proposals Concerning Unauthorized  
Disclosures [REDACTED]

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REFERENCE: Your memo, same subject, dated 11 July 1988 (S-6878/OS-3C)

1. I commend you on the constructive work within the Defense Intelligence Agency for countering the problem of unauthorized disclosures of intelligence information. Your innovative efforts to stem comments about intelligence sources and methods to uncleared recipients are salutary and should be shared with other Community members and product consumers. I would appreciate hearing from you periodically about your successes, and together we can market your concepts even further. [REDACTED]

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2. Thank you for your suggestion to establish an unauthorized disclosure committee similar to the one that served until the DCI Security Committee was deactivated several years ago. I have decided to establish such a committee. Its membership should be drawn from those senior officials in our Community and the military services who have immediate policy and operational responsibility for countering unauthorized intelligence disclosures. These members will work in concert with invited participants, such as those in investigation, security awareness, public affairs, and legislative liaison. Serving in conjunction with the Unauthorized Disclosure Analysis Center, the Unauthorized Disclosure Committee can help to harness effectively Community resources in support of efforts to combat unauthorized disclosures. [REDACTED]

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3. The Director, Community Counterintelligence and Security Countermeasures Office (CCISCMO), Intelligence Community Staff, will chair the new committee. [REDACTED] is the current Director of CCISCMO. The major substantive portions of the old Unauthorized Disclosure Investigations Subcommittee charter, developed and adopted in 1983 through the efforts of all Community elements, remain valid and will serve as the mission statement and charter for the new DCI Unauthorized Disclosure Committee. [REDACTED]

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[REDACTED]

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SUBJECT: DIA Countermeasures and Proposals Concerning Unauthorized  
Disclosures [REDACTED]

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4. Again, thank you for your proposal. Along with other members of the National Foreign Intelligence Council, you will soon be receiving an invitation to nominate a representative to the new committee. We hope to schedule the first committee meeting for October. [REDACTED]

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/s/ William H. Webster

William H. Webster

[REDACTED]  
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SUBJECT: DIA Countermeasures and Proposals Concerning Unauthorized  
Disclosures

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The Director of Central Intelligence

Washington, D.C. 20505

01 NOV 1988

NFIC 9.4/5

MEMORANDUM FOR: National Foreign Intelligence Council

SUBJECT: Establishment of a DCI Unauthorized Disclosure Committee

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1. Increasingly, we have seen severe damage inflicted on our collection systems and analytical efforts through the unauthorized disclosure of intelligence information. The damage to intelligence sources and methods resulting from these breaches of trust, particularly noticeable with costly technical collection capabilities, challenges our ability to replace vital compromised systems and lost collection channels in an era of increasing budget constraints. Indeed, many of you are only too well aware of the damage to US national security interests recently caused by several particularly egregious disclosures. [REDACTED]

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2. At the recommendation of the Director, Defense Intelligence Agency, and with the support of the Director, Intelligence Community Staff (ICS), I am establishing a DCI Unauthorized Disclosure Committee (UDC). The Committee will operate under the general guidance of the Deputy Director of Central Intelligence and will be chaired by the Director, Community Counterintelligence and Security Countermeasures Office (CCISCMO), ICS. I have approved a Director of Central Intelligence Directive (DCID 3/18) establishing the new Committee that is derived from the charter developed and adopted by the Community in 1983 to guide the old Unauthorized Disclosure Investigations Subcommittee. A copy of the DCID is attached for reference. [REDACTED]

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3. Through the combined experience of the Committee representatives, we can more effectively focus on actions the Intelligence Community can take, thus demonstrating clearly to the executive and legislative branches the resolve of the Intelligence Community to present a united front in combating unauthorized disclosures. The Committee will direct its efforts toward the following general tasks: [REDACTED]

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SUBJECT: Establishment of a DCI Unauthorized Disclosure Committee [REDACTED]

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- o Increase the awareness of Intelligence Community members and product consumers of the damage unauthorized disclosures are causing to intelligence sources and methods. [REDACTED] 25X1
- o Propose appropriate sanctions for employees and contractors to stem unauthorized disclosures of intelligence information. [REDACTED] 25X1
- o Recommend innovative countermeasures, including investigative techniques. [REDACTED] 25X1
- o Recommend policies, standards, and legislative measures to reduce both the increasing number of unauthorized disclosures and the mounting damage to intelligence sources and methods. [REDACTED] 25X1

4. I invite each of you to nominate a senior representative to the new Committee. It is my desire that participants should have sufficient seniority to ensure that they have immediate policy and operational authority within their respective organizations for countering the unauthorized disclosure of intelligence information. The caliber of the individual you nominate will reflect directly on the effectiveness of the Committee to help reverse the destructive trend we have all observed. In addition, through working groups comprised of experts from Community agencies, the Committee will be able to draw upon the experience, skills, and recommendations of those in related fields, such as investigation, security awareness, public affairs, legislative liaison, and legal services. [REDACTED] 25X1

5. Please notify [REDACTED] Chief, Unauthorized Disclosure Analysis Center/ICS, within two weeks of your selection. His mailing address is: C/UDAC/ICS, Rm. 301 Ames Bldg., CIA. He can be reached on [REDACTED] 25X1  
[REDACTED] The first meeting of the new Committee is tentatively scheduled for October. [REDACTED] 25X1

6. With your cooperation, this new endeavor will demonstrate our uniformity of purpose and commitment to reducing what our founding fathers called the "intestine enemy." [REDACTED] 25X1

/s/ William H. Webster

William H. Webster

[REDACTED]  
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SUBJECT: Establishment of a DCI Unauthorized Disclosure Committee [REDACTED]

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Prepared by: ICS/UDAC/[REDACTED] (ID 1063U) 9 SEPT 1988

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## Distribution:

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- 1 - Lieutenant General Leonard H. Perroots, USAF  
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- 1 - Rear Admiral William O. Studeman, USN  
Director, National Security Agency
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- 1 - Mr. Robert Brumley, General Counsel  
Department of Commerce
- 1 - [REDACTED] Chairman, Intelligence Producers Council

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